

**National Information Assurance Partnership**  
**Common Criteria Evaluation and Validation Scheme**



**Validation Report**  
**for the**  
**Juniper NFX series Network Services Platform with Junos**  
**OS 23.4R1**

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# 1 Executive Summary

This Validation Report (VR) is intended to assist the end user of this product and any security certification Agent for that end user in determining the suitability of this Information Technology (IT) product for their environment. End users should review the Security Target (ST), which is where specific security claims are made, in conjunction with this VR, which describes how those security claims were tested and evaluated and any restrictions on the evaluated configuration. Prospective users should carefully read the Assumptions and Clarification of Scope in Section 5 and the Validator Comments in Section 10, where any restrictions on the evaluated configuration are highlighted.

This report documents the National Information Assurance Partnership (NIAP) assessment of the evaluation of the **Juniper NFX series Network Services Platform with Junos OS 23.4R1** Target of Evaluation (TOE). It presents the evaluation results, their justifications, and the conformance results. This VR is not an endorsement of the TOE by any agency of the U.S. Government and no warranty of the TOE is either expressed or implied. This VR applies only to the specific version and configuration of the product as evaluated and documented in the ST.

The evaluation was completed by Acumen Security in December 2025. The information in this report is largely derived from the Evaluation Technical Report (ETR) and associated test report, all written by Acumen Security. The evaluation determined that the product is both Common Criteria Part 2 Extended and Part 3 Part 2 Extended and Part 3 Conformant and meets the assurance requirements of the below claimed PP/PP-Modules/Package.

- PP-Configuration for Network Devices, Intrusion Protection Systems, Stateful Traffic Filter Firewalls, and Virtual Private Network Gateways, Version 2.0 (CFG\_NDcPP-IPS-FW-VPNGW\_V2.0). This PP-Configuration includes the following components:
  - Base PP: collaborative Protection Profile for Network Devices, version 3.0e, dated 06 December 2023 (CPP\_ND\_V3.0E),
  - PP-Module: collaborative Protection Profile Module for Stateful Traffic Filter Firewalls, Version 1.4e, dated 25 June 2020 (MOD\_CPP\_FW\_V1.4E),
  - PP-Module: PP-Module for Virtual Private Network (VPN) Gateways, version 1.3, dated 16 August 2023 (MOD\_VPNGW\_V1.3).
  - PP-Module: PP-Module for Intrusion Prevention Systems (IPS), Version 1.0, dated 11 May 2021 (MOD\_IPS\_V1.0).
- Package: Functional Package for Secure Shell (SSH), Version 1.0, dated 13 May 2021 (PKG\_SSH\_V1.0)

The TOE identified in this VR has been evaluated at a NIAP approved Common Criteria Testing Laboratory using the Common Methodology for IT Security Evaluation (Version 3.1, Rev. 5) for conformance to the Common Criteria for IT Security Evaluation (Version 3.1, Rev. 5), as interpreted by the Assurance Activities contained in the Protection Profile (PP). This VR applies only to the specific version of the TOE as evaluated. The evaluation has been conducted in accordance with the provisions of the NIAP Common Criteria Evaluation and Validation Scheme

and the conclusions of the testing laboratory in the ETR are consistent with the evidence provided.

The validation team provided guidance on technical issues and evaluation processes and reviewed the individual work units documented in the ETR and the Assurance Activities Report (AAR). The validation team found that the evaluation showed that the product satisfies all of the functional requirements and assurance requirements stated in the ST. Based on these findings, the validation team concludes that the testing laboratory's findings are accurate, the conclusions justified, and the conformance results are correct. The conclusions of the testing laboratory in the ETR are consistent with the evidence produced.

## 2 Identification

The CCEVS is a joint National Security Agency (NSA) and National Institute of Standards and Technology (NIST) effort to establish commercial facilities to perform trusted product evaluations.

Under this program, security evaluations are conducted by commercial testing laboratories called Common Criteria Testing Laboratories (CCTLs). CCTLs evaluate products against PPs containing Assurance Activities, which are interpretations of Common Evaluation Methodology (CEM) work units specific to the technology described by the claimed PP/PP-Modules/Package.

The NIAP Validation Body assigns Validators to monitor the CCTLs to ensure quality and consistency across evaluations. Developers of IT products desiring a security evaluation contract with a CCTL and pay a fee for their product's evaluation. Upon successful completion of the evaluation, the product is added to NIAP's Product Compliant List.

Table 1 provides information needed to completely identify the product, including:

- The Target of Evaluation (TOE): the fully qualified identifier of the product as evaluated.
- The Security Target (ST), describing the security features, claims, and assurances of the product.
- The conformance result of the evaluation.
- The Protection Profile(s) to which the product is conformant.
- The organizations and individuals participating in the evaluation.

**Table 1 Evaluation Identifiers**

Item	Identifier
<b>Evaluation Scheme</b>	United States NIAP Common Criteria Evaluation and Validation Scheme
<b>TOE</b>	Juniper NFX series Network Services Platform with Junos OS 23.4R1
<b>Protection Profile</b>	<ul style="list-style-type: none"> <li>• PP-Configuration for Network Devices, Intrusion Protection Systems, Stateful Traffic Filter Firewalls, and Virtual Private Network Gateways, Version 2.0 (CFG_NDcPP-IPS-FW-VPNGW_V2.0). This PP-Configuration includes the following components: <ul style="list-style-type: none"> <li>○ Base PP: collaborative Protection Profile for Network Devices, version 3.0e, dated 06 December 2023 (CPP_ND_V3.0E),</li> <li>○ PP-Module: collaborative Protection Profile Module for Stateful Traffic Filter Firewalls, Version 1.4e, dated 25 June 2020 (MOD_CPP_FW_V1.4E),</li> <li>○ PP-Module: PP-Module for Virtual Private Network (VPN) Gateways, version 1.3, dated 16 August 2023 (MOD_VPNGW_V1.3).</li> <li>○ PP-Module: PP-Module for Intrusion Prevention Systems (IPS), Version 1.0, dated 11 May 2021 (MOD_IPS_V1.0).</li> </ul> </li> <li>• Package: Functional Package for Secure Shell (SSH), Version 1.0, dated 13 May 2021 (PKG_SSH_V1.0)</li> </ul>
<b>Security Target</b>	Juniper NFX series Network Services Platform with Junos OS 23.4R1 Security Target, Version 1.0
<b>Evaluation Technical Report</b>	Evaluation Technical Report for Juniper NFX series Network Services Platform with Junos OS 23.4R1 Version 1.2

<b>Item</b>	<b>Identifier</b>
<b>CC Version</b>	Version 3.1, Revision 5
<b>Conformance Result</b>	CC Part 2 Extended and CC Part 3 Conformant
<b>Sponsor</b>	Juniper Networks, Inc.
<b>Developer</b>	Juniper Networks, Inc.
<b>Common Criteria Testing Lab (CCTL)</b>	Acumen Security Rockville, MD
<b>CCEVS Validators</b>	Swapna Katikaneni, Meredith Martinez, DeRon Graves – The Aerospace Corporation

### 3 Architectural Information

The TOE is Juniper Networks, Inc. NFX series Network Services Platform with Junos OS 23.4R1. The NFX series devices integrate routing, switching, and security functions on a single platform.

The devices support the definition of, and enforce, information flow policies among network nodes, also providing for stateful inspection of every packet that traverses the network and central management to manage the network security policy. All flow of information from one network node to another passes through an instance of the TOE. Information flow is controlled on the basis of network node addresses, protocol, type of access requested, and services requested. In support of the information flow security functions, the TOE ensures that security-relevant activity is audited, that their own functions are protected from potential attacks, and provides the security tools to manage all of the security functions. The TOE provides multi-site Virtual Private Network (VPN) gateway functionality, firewall functionality and also implements Intrusion Prevention System (IPS) functionality, capable of monitoring information flows to detect potential attacks based on pre-defined attack signature and anomaly characteristics in the traffic.

The deployment of the NFX series with Junos OS 23.4R1 TOE includes a hypervisor, which runs a virtual machine (VM) on an NFX series hardware model:

- NFX150
  - NFX150-C-S1
  - NFX150-S1
  - NFX150-S1E
- NFX250
  - NFX250-S1
  - NFX250-S1E
  - NFX250-S2
- NFX350
  - NFX350-S1
  - NFX350-S2
  - NFX350-S3

#### 3.1 TOE Description

##### 3.1.1 Physical boundary

The physical boundaries of the TOE is the NFX series hardware running Junos OS 23.4R1. The Junos OS 23.4R1 software includes the KVM Hypervisor as well as the JCP and JDM application container. Hence the TOE is contained within the physical boundary of each platform specified in Section 1.3.3 of the ST. The TOE is delivered as a single device with the Junos OS software installed. There are several mechanisms provided in the delivery process to ensure that a customer receives a product that has not been tampered with, such as use of shipping labels, well-sealed packaging and email notification containing details such as the carrier tracking



number, that can be compared with the ones on the received shipment. The TOE model number can be verified through the shipping label and device front panel. The software version can be verified by the show version command once the device is configured.

The Management platform and external syslog server are outside the boundary of the TOE.

Figure 1 below shows the general architecture for the NFX150.



**Figure 1 NFX150 Software Architecture**

Figure 2 below shows the general architecture for the NFX250 and NFX350.



**Figure 2 NFX250/NFX350 Software Architecture**

All the NFX devices support the installation of 3rd party VMs, but installation of 3rd party VMs is not allowed in the evaluated configuration.

## 4 Security Policy

The logical boundary of the TOE includes the following security functionality:

Functionality	Description
Protected Communications	<p>The TOE provides an SSH server to support protected communications for administrators to establish secure management sessions and to connect to external syslog servers.</p> <p>The TOE also supports IPsec connections to provide multi-site virtual private network (VPN) gateway functionality. The TOE requires that applications exchanging information with it are successfully authenticated prior to any exchange (i.e. applications connecting over SSH and IPsec).</p> <p>Telnet, File Transfer Protocol (FTP), and Secure Socket Layer (SSL) are out of scope.</p> <p>The TOE includes cryptographic modules that provide the underlying cryptographic services, including key management and protection of stored keys, algorithms, random bit generation and crypto-administration. The cryptographic modules provide confidentiality and integrity services for authentication and for protecting communications with adjacent systems.</p>
Administrator Authentication	<p>Administrative users must provide unique identification and authentication data before any administrative access to the system is granted.</p> <p>Authentication data entered and stored on the TOE is protected. The TOE can be configured to terminate inactive user sessions and to present an access banner with warning messages prior to authentication.</p>
Correct Operation	<p>The TOE provides for both cryptographic and non-cryptographic self-tests and is capable of automated recovery from failure states.</p>
Trusted Update	<p>The administrator can initiate update of the TOE software. The integrity of any software updates is verified prior to installation of the updated software using digital signatures.</p>
Audit	<p>TOE auditable events are stored in the syslog files in the VM filesystem and can be sent to an external log server (via Netconf over SSH).</p> <p>Auditable events include start-up and shutdown of the audit functions, authentication events, service requests, IPS events, as well as the events listed in Table 14 and Table 15 of ST. Audit records include the date and time, event category, event type, username, and the outcome of the event (success or failure). Local (VM) syslog storage limits are configurable and are monitored. In the event of storage limits being reached, the oldest logs are overwritten.</p>
Management	<p>The TOE provides a Security Administrator role that is responsible for:</p> <ul style="list-style-type: none"><li>• the configuration and maintenance of cryptographic elements related to the establishment of secure connections to and from the evaluated product</li><li>• the regular review of all audit data;</li><li>• initiation of trusted update function;</li><li>• administration of VPN, IPS and Firewall functionality;</li><li>• all administrative tasks (e.g., creating the security policy).</li></ul>

Functionality	Description
	<p>The devices are managed through a Command Line Interface (CLI). The CLI is accessible through local (serial) console connection or remote administrative (SSH) session.</p> <p>The Security Administrator role includes the capability to manage all NFX services. Access to manage the device's FreeBSD host can only be gained through the JCP.</p>
Packet Filtering/Stateful Traffic Filtering	<p>The TOE provides stateful network traffic filtering for IP-based (IPv4 as well as IPv6) traffic, based on examination of network packets and the application of information flow rules.</p> <p>This functionality is common across all three NFX devices and involves no cryptographic operations in terms of processing.</p>
Intrusion Prevention	<p>The TOE can be configured to analyze IP-based (IPv4 as well as IPv6) network traffic forwarded to the TOE's interfaces and detect violations of administratively-defined IPS policies. The TOE is capable of initiating a proactive response to terminate/interrupt an active potential threat, and to initiate a response in real time that would cause interruption of the suspicious traffic flow.</p> <p>The IPS functionality is common across all three NFX devices and involves no cryptographic operations in terms of processing.</p>
User Data Protection/Information Flow Control	<p>The TOE is designed to forward IP-based (IPv4 as well as IPv6) network packets (i.e., information flows) from source network entities to destination network entities based on available routing information using Virtual Routers. This information is either provided directly by TOE users or indirectly from other network entities (outside the TOE) configured by the TOE users. The TOE has the capability to regulate the information flow across its interfaces; traffic filters can be set in accordance with the presumed identity of the source, the identity of the destination, the transport layer protocol, the source service identifier, and the destination service identifier (TCP or UDP port number).</p>

**Table 2 TOE Logical Boundary**

## 5 Assumptions, Threats & Clarification of Scope

### 5.1 Assumptions

The specific conditions listed in the following subsections are assumed to exist in the TOE's environment. These assumptions include both practical realities in the development of the TOE security requirements and the essential environmental conditions on the use of the TOE.

The assumptions included in Table 3 are drawn directly from the claimed PP/PP-Modules/Package.

ID	Assumption
A.PHYSICAL_PROTECTION	The Network Device is assumed to be physically protected in its operational environment and not subject to physical attacks that compromise the security or interfere with the device's physical interconnections and correct operation. This protection is assumed to be sufficient to protect the device and the data it contains. As a result, the cPP does not include any requirements on physical tamper protection or other physical attack mitigations. The cPP does not expect the product to defend against physical access to the device that allows unauthorized entities to extract data, bypass other controls, or otherwise manipulate the device. For vNDs, this assumption applies to the physical platform on which the VM runs.
A.LIMITED_FUNCTIONALITY	<p>The device is assumed to provide networking functionality as its core function and not provide functionality/services that could be deemed as general purpose computing. For example, the device should not provide a computing platform for general purpose applications (unrelated to networking functionality).</p> <p>(NOTE: following paragraph is for virtual network devices. Please delete if the TOE is not a virtual device)</p> <p>In the case of vNDs, the VS is considered part of the TOE with only one vND instance for each physical hardware platform. The exception being where components of the distributed TOE run inside more than one virtual machine (VM) on a single VS. There are no other guest VMs on the physical platform providing non-Network Device functionality.</p>

ID	Assumption
A.NO_THRU_TRAFFIC_PROTECTION <sup>1</sup>	A standard/generic Network Device does not provide any assurance regarding the protection of traffic that traverses it. The intent is for the Network Device to protect data that originates on or is destined to the device itself, to include administrative data and audit data. Traffic that is traversing the Network Device, destined for another network entity, is not covered by the ND cPP. It is assumed that this protection will be covered by cPPs and PP-Modules for particular types of Network Devices (e.g., firewall).
A.TRUSTED_ADMINISTRATOR	<p>The Security Administrator(s) for the Network Device are assumed to be trusted and to act in the best interest of security for the organization. This includes appropriately trained, following policy, and adhering to guidance documentation. Administrators are trusted to ensure passwords/credentials have sufficient strength and entropy and to lack malicious intent when administering the device. The Network Device is not expected to be capable of defending against a malicious Administrator that actively works to bypass or compromise the security of the device.</p> <p>(The paragraph that follows is for x509v3 cert-based authentication. If not relevant, remove)</p> <p>For TOEs supporting X.509v3 certificate-based authentication, the Security Administrator(s) are expected to fully validate (e.g. offline verification) any CA certificate (root CA certificate or intermediate CA certificate) loaded into the TOE's trust store (aka 'root store', 'trusted CA Key Store', or similar) as a trust anchor prior to use (e.g. offline verification).</p>
A.REGULAR_UPDATES	The Network Device firmware and software is assumed to be updated by an Administrator on a regular basis in response to the release of product updates due to known vulnerabilities.
A.ADMIN_CREDENTIALS_SECURE	The Administrator's credentials (private key) used to access the Network Device are protected by the platform on which they reside.
A.RESIDUAL_INFORMATION	The Administrator must ensure that there is no unauthorized access possible for sensitive residual information (e.g. cryptographic keys, keying material, PINs, passwords etc.) on networking equipment when the equipment is discarded or removed from its operational environment.
A.CONNECTIONS (IPS)	It is assumed that the TOE is connected to distinct networks in a manner that ensures that the TOE security

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<sup>1</sup> A.NO\_THRU\_TRAFFIC\_PROTECTION is still operative, but only for the interfaces in the TOE that are defined by the Base-PP and not the PP-Module.

ID	Assumption
	policies will be enforced on all applicable network traffic flowing among the attached networks.
A.CONNECTIONS (VPNGW)	It is assumed that the TOE is connected to distinct networks in a manner that ensures that the TOE security policies will be enforced on all applicable network traffic flowing among the attached networks.

**Table 3 Assumptions**

## 5.2 Threats

The following table lists the threats addressed by the TOE and the IT Environment. The assumed level of expertise of the attacker for all the threats identified below is Enhanced-Basic.

The threats included in Table 4 are drawn directly from the claimed PP/PP-Modules/Package specified in Section 2.2 of the ST.

ID	Threat
T.UNAUTHORIZED_ADMINISTRATOR_ACCESS	Threat agents may attempt to gain Administrator access to the Network Device by nefarious means such as masquerading as an Administrator to the device, masquerading as the device to an Administrator, replaying an administrative session (in its entirety, or selected portions), or performing man-in-the-middle attacks, which would provide access to the administrative session, or sessions between Network Devices. Successfully gaining Administrator access allows malicious actions that compromise the security functionality of the device and the network on which it resides.
T.WEAK_CRYPTOGRAPHY	Threat agents may exploit weak cryptographic algorithms or perform a cryptographic exhaust against the key space. Poorly chosen encryption algorithms, modes, and key sizes will allow attackers to compromise the algorithms, or brute force exhaust the key space and give them unauthorized access allowing them to read, manipulate and/or control the traffic with minimal effort.
T.UNTRUSTED_COMMUNICATION_CHANNELS	Threat agents may attempt to target Network Devices that do not use standardized secure tunnelling protocols to protect the critical network traffic. Attackers may take advantage of poorly designed protocols or poor key management to successfully perform man-in-the-middle attacks, replay attacks, etc. Successful attacks will result in loss of confidentiality and integrity of the critical network traffic, and potentially could lead to a compromise of the Network Device itself.
T.WEAK_AUTHENTICATION_ENDPOINTS	Threat agents may take advantage of secure protocols that use weak methods to authenticate the endpoints, e.g. a shared password that is guessable or transported as plaintext. The consequences are the same as a

ID	Threat
	poorly designed protocol, the attacker could masquerade as the Administrator or another device, and the attacker could insert themselves into the network stream and perform a man-in-the-middle attack. The result is the critical network traffic is exposed and there could be a loss of confidentiality and integrity, and potentially the Network Device itself could be compromised.
T.UPDATE_COMPROMISE	Threat agents may attempt to provide a compromised update of the software or firmware which undermines the security functionality of the device. Non-validated updates or updates validated using non-secure or weak cryptography leave the update firmware vulnerable to surreptitious alteration.
T.UNDETECTED_ACTIVITY	Threat agents may attempt to access, change, and/or modify the security functionality of the Network Device without Administrator awareness. This could result in the attacker finding an avenue (e.g., misconfiguration, flaw in the product) to compromise the device and the Administrator would have no knowledge that the device has been compromised.
T.SECURITY_FUNCTIONALITY_COMPROMISE	Threat agents may compromise credentials and device data enabling continued access to the Network Device and its critical data. The compromise of credentials includes replacing existing credentials with an attacker's credentials, modifying existing credentials, or obtaining the Administrator or device credentials for use by the attacker.
T.SECURITY_FUNCTIONALITY_FAILURE	An external, unauthorized entity could make use of failed or compromised security functionality and might therefore subsequently use or abuse security functions without prior authentication to access, change or modify device data, critical network traffic or security functionality of the device.
T.NETWORK_DISCLOSURE (FFW)	An attacker may attempt to "map" a subnet to determine the machines that reside on the network, and obtaining the IP addresses of machines, as well as the services (ports) those machines are offering. This information could be used to mount attacks to those machines via the services that are exported.
T.NETWORK_ACCESS (FFW)	With knowledge of the services that are exported by machines on a subnet, an attacker may attempt to exploit those services by mounting attacks against those services.
T.NETWORK_MISUSE (FFW)	An attacker may attempt to use services that are exported by machines in a way that is unintended by a site's security policies. For example, an attacker might be able to use a service to "anonymize" the attacker's machine as they mount attacks against others.
T.MALICIOUS TRAFFIC (FFW)	An attacker may attempt to send malformed packets to a machine in hopes of causing the network stack or



ID	Threat
	services listening on UDP/TCP ports of the target machine to crash.
T.NETWORK_DISCLOSURE (IPS)	Sensitive information on a protected network might be disclosed resulting from ingress- or egress-based actions.
T.NETWORK_ACCESS (IPS)	Unauthorized access may be achieved to services on a protected network from outside that network, or alternately services outside a protected network from inside the protected network. If malicious external devices are able to communicate with devices on the protected network via a backdoor then those devices may be susceptible to the unauthorized disclosure of information.
T.NETWORK_MISUSE (IPS)	Access to services made available by a protected network might be used counter to Operational Environment policies. Devices located outside the protected network may attempt to conduct inappropriate activities while communicating with allowed public services. E.g. manipulation of resident tools, SQL injection, phishing, forced resets, malicious zip files, disguised executables, privilege escalation tools and botnets.
T.NETWORK_DOS (IPS)	Attacks against services inside a protected network, or indirectly by virtue of access to malicious agents from within a protected network, might lead to denial of services otherwise available within a protected network. Resource exhaustion may occur in the event of co-ordinate service request flooding from a small number of sources .
T.DATA INTEGRITY (VPNGW)	Devices on a protected network may be exposed to threats presented by devices located outside the protected network, which may attempt to modify the data without authorization. If known malicious external devices are able to communicate with devices on the protected network or if devices on the protected network can communicate with those external devices then the data contained within the communications may be susceptible to a loss of integrity.
T.NETWORK_ACCESS (VPNGW)	<p>Devices located outside the protected network may seek to exercise services located on the protected network that are intended to only be accessed from inside the protected network or only accessed by entities using an authenticated path into the protected network. Devices located outside the protected network may, likewise, offer services that are inappropriate for access from within the protected network.</p> <p>From an ingress perspective, VPN gateways can be configured so that only those network servers intended for external consumption by entities operating on a trusted network (e.g., machines operating on a network</p>

ID	Threat
	<p>where the peer VPN gateways are supporting the connection) are accessible and only via the intended ports. This serves to mitigate the potential for network entities outside a protected network to access network servers or services intended only for consumption or access inside a protected network.</p> <p>From an egress perspective, VPN gateways can be configured so that only specific external services (e.g., based on destination port) can be accessed from within a protected network, or moreover are accessed via an encrypted channel. For example, access to external mail services can be blocked to enforce corporate policies against accessing uncontrolled e-mail servers, or, that access to the mail server must be done over an encrypted link.</p>
T.NETWORK_DISCLOSURE (VPNGW)	<p>Devices on a protected network may be exposed to threats presented by devices located outside the protected network, which may attempt to conduct unauthorized activities. If known malicious external devices are able to communicate with devices on the protected network, or if devices on the protected network can establish communications with those external devices (e.g., as a result of a phishing episode or by inadvertent responses to email messages), then those internal devices may be susceptible to the unauthorized disclosure of information.</p> <p>From an infiltration perspective, VPN gateways serve not only to limit access to only specific destination network addresses and ports within a protected network, but whether network traffic will be encrypted or transmitted in plaintext. With these limits, general network port scanning can be prevented from reaching protected networks or machines, and access to information on a protected network can be limited to that obtainable from specifically configured ports on identified network nodes (e.g., web pages from a designated corporate web server). Additionally, access can be limited to only specific source addresses and ports so that specific networks or network nodes can be blocked from accessing a protected network thereby further limiting the potential disclosure of information.</p> <p>From an exfiltration perspective, VPN gateways serve to limit how network nodes operating on a protected network can connect to and communicate with other networks limiting how and where they can disseminate information. Specific external networks can be blocked altogether or egress could be limited to specific addresses and/or ports. Alternately, egress options available to network nodes on a protected network can be carefully managed in order to, for example, ensure that outgoing connections are</p>

ID	Threat
	encrypted to further mitigate inappropriate disclosure of data through packet sniffing.
T.NETWORK_MISUSE (VPNGW)	<p>Devices located outside the protected network, while permitted to access particular public services offered inside the protected network, may attempt to conduct inappropriate activities while communicating with those allowed public services. Certain services offered from within a protected network may also represent a risk when accessed from outside the protected network.</p> <p>From an ingress perspective, it is generally assumed that entities operating on external networks are not bound by the use policies for a given protected network. Nonetheless, VPN gateways can log policy violations that might indicate violation of publicized usage statements for publicly available services.</p> <p>From an egress perspective, VPN gateways can be configured to help enforce and monitor protected network use policies. As explained in the other threats, a VPN gateway can serve to limit dissemination of data, access to external servers, and even disruption of services – all of these could be related to the use policies of a protected network and as such are subject in some regards to enforcement. Additionally, VPN gateways can be configured to log network usages that cross between protected and external networks and as a result can serve to identify potential usage policy violations.</p>
T.REPLAY_ATTACK (VPNGW)	<p>If an unauthorized individual successfully gains access to the system, the adversary may have the opportunity to conduct a “replay” attack. This method of attack allows the individual to capture packets traversing throughout the network and send the packets at a later time, possibly unknown by the intended receiver. Traffic is subject to replay if it meets the following conditions:</p> <p>Cleartext: an attacker with the ability to view unencrypted traffic can identify an appropriate segment of the communications to replay as well in order to cause the desired outcome.</p> <p>No integrity: alongside cleartext traffic, an attacker can make arbitrary modifications to captured traffic and replay it to cause the desired outcome if the recipient has no means to detect these.</p>

**Table 4 Threats**

### 5.3 Clarification of Scope

All evaluations (and all products) have limitations, as well as potential misconceptions that need clarifying. This text covers some of the more important limitations and clarifications of this evaluation. Note that:

- As with any evaluation, this evaluation only shows that the evaluated configuration meets the security claims made, with a certain level of assurance. The level of assurance for this evaluation is defined within the claimed PP/PP-Modules/Package.
  - PP-Configuration for Network Devices, Intrusion Protection Systems, Stateful Traffic Filter Firewalls, and Virtual Private Network Gateways, Version 2.0 (CFG\_NDcPP-IPS-FW-VPNGW\_V2.0). This PP-Configuration includes the following components:
    - Base PP: collaborative Protection Profile for Network Devices, version 3.0e, dated 06 December 2023 (CPP\_ND\_V3.0E),
    - PP-Module: collaborative Protection Profile Module for Stateful Traffic Filter Firewalls, Version 1.4e, dated 25 June 2020 (MOD\_CPP\_FW\_V1.4E),
    - PP-Module: PP-Module for Virtual Private Network (VPN) Gateways, version 1.3, dated 16 August 2023 (MOD\_VPNGW\_V1.3).
    - PP-Module: PP-Module for Intrusion Prevention Systems (IPS), Version 1.0, dated 11 May 2021 (MOD\_IPS\_V1.0).
  - Package: Functional Package for Secure Shell (SSH), Version 1.0, dated 13 May 2021 (PKG\_SSH\_V1.0)
- Consistent with the expectations of the PP, this evaluation did not specifically search for, nor seriously attempt to counter, vulnerabilities that were not “obvious” or vulnerabilities to objectives not claimed in the ST. The CEM defines an “obvious” vulnerability as one that is easily exploited with a minimum of understanding of the TOE, technical sophistication and resources.
- The evaluation of security functionality of the product was limited to the functionality specified in the claimed PPs. Any additional security related functional capabilities included in the product were not covered by this evaluation.

## **6 Documentation**

The following documents were provided by the vendor with the TOE for evaluation:

- Junos OS Common Criteria Configuration Guide for NFX150, NFX250, and NFX350 Network Services Platforms (Release 23.4R1)
- Junos OS Intrusion Detection and Prevention User Guide (Published 2025-03-28)
- IPsec VPN User Guide (Published 2025-06-23)

Any additional customer documentation provided with the product, or that is available online was not included in the scope of the evaluation and therefore should not be relied upon when configuring or operating the device as evaluated.

To use the product in the evaluated configuration, the product must be configured as specified in the Guidance Documentation listed above. Consumers are encouraged to download the configuration guides from the NIAP website to ensure the device is configured as evaluated.

## 7 TOE Evaluated Configuration

### 7.1 Evaluated Configuration

The TOE is Juniper Networks, Inc. NFX series Network Services Platform with Junos OS 23.4R1. The NFX series devices integrate routing, switching, and security functions on a single platform.

The deployment of the NFX series with Junos OS 23.4R1 TOE includes a hypervisor, which runs a virtual machine (VM) on an NFX series hardware model:

- NFX150
  - NFX150-C-S1
  - NFX150-S1
  - NFX150-S1E
- NFX250
  - NFX250-S1
  - NFX250-S1E
  - NFX250-S2
- NFX350
  - NFX350-S1
  - NFX350-S2
  - NFX350-S3

The following environmental components are required to operate the TOE in the evaluated configuration:

Components	Mandatory/Optional	Description
Remote Management System	Mandatory	The remote management system is used by an administrator to establish a connection using an SSHv2 client to configure the TOE.
Local Management System	Mandatory	The local management system is used by an administrator to configure the TOE over a serial console connection.
Audit Server	Mandatory	The audit server supports an SSHv2 client which initiates the trusted channel between itself and the TOE for transmission of logs using the netconf utility.
VPN Peer	Optional	The VPN peer is a dedicated IPsec interface that establishes an IPsec tunnel with the VPN gateway of the TOE, which supports both IKEv1 and IKEv2.

Components	Mandatory/Optional	Description
CRL Server	Mandatory	The CRL server, over HTTP/1.0, supports revocation checking of certificates used by the TOE for IPsec tunnels.

**Table 5 Required Environmental Components**

## 7.2 Excluded Functionality

The following product functionalities are disabled in the CC-evaluated configuration of the TOE:

- Use of telnet, since it violates the Trusted Path requirement set
- Use of FTP, since it violates the Trusted Path requirement set
- Use of SSL, including management via J-Web, JUNOScript and JUNOScope, since it violates the Trusted Path requirement set

The following product functionalities are supported by the product but not covered by the CC evaluation and are hence expected to not be used when deployed in a CC configuration:

- Use of SNMP, since it violates the Trusted Path requirement set
- Use of the Junos or Linux root account.
- Hosting additional VMs on the TOE physical platform.
- Use of routing protocols such as OSPF, BGP and RIP.

In general, any product functionality not covered by the Protection Profile, Modules or Packages mentioned in Section 2.2 of the ST are not covered by the CC evaluation.

## 8 IT Product Testing

This section describes the testing efforts of the developer and the evaluation team. It is derived from information contained in ETR for **Juniper NFX series Network Services Platform with Junos OS 23.4R1**, which is not publicly available. The AAR provides an overview of testing and the prescribed assurance activities.

### 8.1 Developer Testing

No evidence of developer testing is required in the Assurance Activities for this product.

### 8.2 Evaluation Team Independent Testing

The evaluation team verified the product according to the vendor-provided guidance documentation and ran the tests specified in the claimed PP/PP-Modules/Package listed below.

- PP-Configuration for Network Devices, Intrusion Protection Systems, Stateful Traffic Filter Firewalls, and Virtual Private Network Gateways, Version 2.0 (CFG\_NDcPP-IPS-FW-VPNGW\_V2.0). This PP-Configuration includes the following components:
  - Base PP: collaborative Protection Profile for Network Devices, version 3.0e, dated 06 December 2023 (CPP\_ND\_V3.0E),
  - PP-Module: collaborative Protection Profile Module for Stateful Traffic Filter Firewalls, Version 1.4e, dated 25 June 2020 (MOD\_CPP\_FW\_V1.4E),
  - PP-Module: PP-Module for Virtual Private Network (VPN) Gateways, version 1.3, dated 16 August 2023 (MOD\_VPNGW\_V1.3).
  - PP-Module: PP-Module for Intrusion Prevention Systems (IPS), Version 1.0, dated 11 May 2021 (MOD\_IPS\_V1.0).
- Package: Functional Package for Secure Shell (SSH), Version 1.0, dated 13 May 2021 (PKG\_SSH\_V1.0)

The Independent Testing activity is documented in the AAR, which is publicly available, and is not duplicated here.

The test configuration diagram and list of test tools and versions used during the test activities can be found in the AAR, Section 4.



## **9 Results of the Evaluation**

The results of the assurance requirements are generally described in this section and are presented in detail in the proprietary documents: the Detailed Test Report (DTR) and the ETR. The reader of this document can assume that all activities and work units received a passing verdict.

A verdict for an assurance component is determined by the resulting verdicts assigned to the corresponding evaluator action elements. The evaluation was conducted based upon CC version 3.1 Rev. (5) and CEM version 3.1 Rev. (5). The evaluation determined the TOE Name to be Part 2 extended, and meets the SARs contained in the PP. Additionally, the evaluator performed the Assurance Activities specified in the claimed PP/PP-Modules/Package.

### **9.1 Evaluation of Security Target**

The evaluation team applied each ASE CEM work unit. The ST evaluation ensured the ST contains a description of the environment in terms of policies and assumptions, a statement of security requirements claimed to be met by the Juniper NFX series Network Services Platform with Junos OS 23.4R1 that are consistent with the Common Criteria, and product security function descriptions that support the requirements. Additionally, the evaluator performed an assessment of the Assurance Activities specified in the claimed PP/PP-Modules/Package.

The validator reviewed the work of the evaluation team and found that sufficient evidence and justification was provided by the evaluation team to confirm that the evaluation was conducted in accordance with the requirements of the CEM, and that the conclusion reached by the evaluation team was justified.

### **9.2 Evaluation of Development Documentation**

The evaluation team applied each ADV CEM work unit. The evaluation team assessed the design documentation and found it adequate to aid in understanding how the TSF provides the security functions. The design documentation consists of a functional specification contained in the ST's TOE Summary Specification. Additionally, the evaluator performed the Assurance Activities specified in the claimed PP/PP-Modules/Package related to the examination of the information contained in the TOE Summary Specification.

The validator reviewed the work of the evaluation team and found that sufficient evidence and justification was provided by the evaluation team to confirm that the evaluation was conducted in accordance with the Assurance Activities, and that the conclusion reached by the evaluation team was justified.

### **9.3 Evaluation of Guidance Documents**

The evaluation team applied each AGD CEM work unit. The evaluation team ensured the adequacy of the user guidance in describing how to use the operational TOE. Additionally, the evaluation team ensured the adequacy of the administrator guidance in describing how to securely administer the TOE. The guides were assessed during the design and testing phases of

the evaluation to ensure they were complete. Additionally, the evaluator performed the Assurance Activities specified in the claimed PP/PP-Modules/Package related to the examination of the information contained in the operational guidance documents.

The validator reviewed the work of the evaluation team and found that sufficient evidence and justification was provided by the evaluation team to confirm that the evaluation was conducted in accordance with the Assurance Activities, and that the conclusion reached by the evaluation team was justified.

#### **9.4 Evaluation of Life Cycle Support Activities**

The evaluation team applied each ALC CEM work unit. The evaluation team found that the TOE was identified.

The validator reviewed the work of the evaluation team and found that sufficient evidence and justification was provided by the evaluation team to confirm that the evaluation was conducted in accordance with the requirements of the CEM, and that the conclusion reached by the evaluation team was justified.

#### **9.5 Evaluation of Test Documentation and the Test Activity**

The evaluation team applied each ATE CEM work unit. The evaluation team ran the set of tests specified by the Assurance Activities in the claimed PP/PP-Modules/Package and recorded the results in a Test Report, summarized in the ETR and AAR.

The validator reviewed the work of the evaluation team and found that sufficient evidence was provided by the evaluation team to show that the evaluation activities addressed the test activities in the claimed PP/PP-Modules/Package, and that the conclusion reached by the evaluation team was justified.

#### **9.6 Vulnerability Assessment Activity**

The evaluation team applied each AVA CEM work unit. The evaluation team performed a public search for vulnerabilities, performed vulnerability testing on 11/26/2025 and did not discover any issues with the TOE.

Details of this vulnerability analysis, including the databases searched and the search terms can be found in Section 6 of the AAR.

The validator reviewed the work of the evaluation team and found that sufficient evidence and justification was provided by the evaluation team to confirm that the evaluation addressed the vulnerability analysis Assurance Activities in the claimed PP/PP-Modules/Package, and that the conclusion reached by the evaluation team was justified.

The validators noted that the discovered vulnerabilities are not applicable to the TOE in the evaluated configuration. The features to which the vulnerabilities are applicable are disabled by default in the evaluated configuration. The user guidance provides the mitigation methods if the TOE is placed outside the evaluated configuration by enabling those features.

## **9.7 Summary of Evaluation Results**

The evaluation team's assessment of the evaluation evidence demonstrates that the claims in the ST are met. Additionally, the evaluation team's test activities also demonstrated the accuracy of the claims in the ST.

The validation team's assessment of the evidence provided by the evaluation team is that it demonstrates that the evaluation team performed the Assurance Activities in the claimed PP/PP-Modules/Package, and correctly verified that the product meets the claims in the ST.

## **10 Validator Comments & Recommendations**

The BGP, OSPF/ISIS TE, EVPN, and VXLAN vulnerable functionalities are all outside the scope of the evaluation and are disabled by default in the evaluated configuration. The product has not been evaluated with these features enabled and by enabling them, the operators are stepping out of an evaluated configuration. To fully mitigate the CVEs applicable to these features, it is highly recommended to keep them disabled.

## **11 Annexes**

Not applicable.

## **12 Security Target**

Juniper NFX series Network Services Platform with Junos OS 23.4R1 Security Target v1.0

## 13 Glossary

The following definitions are used throughout this document:

- **Common Criteria Testing Laboratory (CCTL).** An IT security evaluation facility accredited by the National Voluntary Laboratory Accreditation Program (NVLAP) and approved by the CCEVS Validation Body to conduct Common Criteria-based evaluations.
- **Conformance.** The ability to demonstrate in an unambiguous way that a given implementation is correct with respect to the formal model.
- **Evaluation.** The assessment of an IT product against the Common Criteria using the Common Criteria Evaluation Methodology to determine whether or not the claims made are justified; or the assessment of a protection profile against the Common Criteria using the Common Evaluation Methodology to determine if the Profile is complete, consistent, technically sound and hence suitable for use as a statement of requirements for one or more TOEs that may be evaluated.
- **Evaluation Evidence.** Any tangible resource (information) required from the sponsor or developer by the evaluator to perform one or more evaluation activities.
- **Feature.** Part of a product that is either included with the product or can be ordered separately.
- **Target of Evaluation (TOE).** A group of IT products configured as an IT system, or an IT product, and associated documentation that is the subject of a security evaluation under the CC.
- **Validation.** The process carried out by the CCEVS Validation Body leading to the issue of a Common Criteria certificate.
- **Validation Body.** A governmental organization responsible for carrying out validation and for overseeing the day-to-day operation of the NIAP Common Criteria Evaluation and Validation Scheme.

## 14 Bibliography

The Validation Team used the following documents to produce this Validation Report:

1. Assurance Activity Report for Juniper NFX series Network Services Platform with Junos OS 23.4R1 v1.3.
2. Common Criteria for Information Technology Security Evaluation - Part 1: Introduction and general model, Version 3.1 Revision 5.
3. Common Criteria for Information Technology Security Evaluation - Part 2: Security functional requirements, Version 3.1 Revision 5.
4. Common Criteria for Information Technology Security Evaluation - Part 3: Security assurance requirements, Version 3.1 Revision 5.
5. Common Evaluation Methodology for Information Technology Security Evaluation, Version 3.1 Revision 5.
6. Evaluation Technical Report for Juniper NFX series Network Services Platform with Junos OS 23.4R1 v1.2.
7. Junos OS Common Criteria Configuration Guide for NFX150, NFX250, and NFX350 Network Services Platforms (Release 23.4R1)
8. Junos OS Intrusion Detection and Prevention User Guide (Published 2025-03-28)
9. IPsec VPN User Guide (Published 2025-06-23)
10. PP-Configuration:
  - PP-Configuration for Network Devices, Intrusion Protection Systems, Stateful Traffic Filter Firewalls, and Virtual Private Network Gateways, Version 2.0 (CFG\_NDcPP-IPS-FW-VPNGW\_V2.0).
11. PP/PP-Modules/Package:
  - Base PP: collaborative Protection Profile for Network Devices, version 3.0e, dated 06 December 2023 (CPP\_ND\_V3.0E),
  - PP-Module: collaborative Protection Profile Module for Stateful Traffic Filter Firewalls, Version 1.4e, dated 25 June 2020 (MOD\_CPP\_FW\_V1.4E),
  - PP-Module: PP-Module for Virtual Private Network (VPN) Gateways, version 1.3, dated 16 August 2023 (MOD\_VPNGW\_V1.3).
  - PP-Module: PP-Module for Intrusion Prevention Systems (IPS), Version 1.0, dated 11 May 2021 (MOD\_IPS\_V1.0).
  - Package: Functional Package for Secure Shell (SSH), Version 1.0, dated 13 May 2021 (PKG\_SSH\_V1.0)
12. Juniper NFX series Network Services Platform with Junos OS 23.4R1 Security Target v1.0